

8/04/77 [3]

Folder Citation: Collection: Office of Staff Secretary; Series: Presidential Files; Folder: 8/04/77 [3]; Container 36

To See Complete Finding Aid:

http://www.jimmycarterlibrary.gov/library/findingaids/Staff_Secretary.pdf

THE PRESIDENT HAS SPOKE
TALKING POINTS FOR AUGUST 4 SIGNING CEREMONY
DEPARTMENT OF ENERGY ORGANIZATION ACT

- I am most gratified at the Congress' speedy response to my request to create a new, cabinet-level Department of Energy within the Executive Branch. In just over five months, Congress has passed the Department of Energy Organization Act which will consolidate the multitude of energy authorities now scattered throughout the federal government into one structure.
- I would particularly like to thank Senators Ribicoff, Jackson, and Percy, and Representatives Brooks and Horton for the leadership and diligence they have shown in bringing the Department of Energy into being. I also commend the Members of both the House and Senate Government Operations Committees who contributed to this legislation.
- The Department of Energy was the first of my reorganization proposals to make the federal government more responsive, more efficient, and more effective in the implementation of Executive Branch responsibilities.
- As the first new Cabinet Department in 11 years, the Department of Energy will bear primary responsibility for solving one of the most difficult challenges the nation has faced in many years -- that of preparing our country to cope with a dramatic change in our uses and sources of energy.

- Congress is moving swiftly on the National Energy Plan, and the new Department will provide the mechanism through which its policies and programs can be carried out. It is a benchmark first step in implementing a comprehensive national energy policy.
- The bill which I am about to sign contains virtually all of the authority which I requested in my March 1 message to Congress on the Department of Energy.
- Of course, there has been compromise, and change -- particularly in the scope and powers of the Federal Energy Regulatory Commission, which the Congress has established within the Department.
- Yet overall, the legislation accomplishes the goals which I set out in March by gathering under one departmental roof major responsibility for energy conservation, energy research and development, information management, price regulation, and economic considerations related to leasing of federally managed energy resources.
- Dr. Schlesinger, whose nomination I am submitting today as Secretary of Energy, has a major job ahead in accomplishing the transition to a responsive and coherent Department. He and I will need to continue to work closely with you in Congress to complete this task, but I have confidence that under his leadership we can soon put in place both the policies and the structure which we need to meet the energy challenge.

- o (I have been advised by the Justice Department that the Office of Inspector General created within the new Department has constitutional infirmities, but this problem is not significant enough to detract from the exceptional work done by the Congress in creating this new Department.)

(n.b., In the past you have compared the length of time taken to create DoE with that required for DoT and HUD. From the time messages on these departments were sent to the Hill, DoT took 8 months and HUD 7 months. The concepts had been discussed and debated for a longer time, however.)

THE PRESIDENT SAID SOON.

YOU WILL BE SIGNING NOMINATION PAPERS FOR DR. SCHLESINGER AS SOON AS YOU HAVE SIGNED THE DOE LEGISLATION.

YOU SHOULD GO AHEAD AND SAY THAT YOU ARE FORMALLY NOMINATING HIM TODAY SO THE PRESS CAN INCLUDE THIS IN THEIR INITIAL STORIES.

THIS MIGHT BE A GOOD ANNOUNCEMENT TO HAVE SOME FUN WITH. DR. S. IS A GREAT GUY AND A GOOD ONE TO HAVE SOME FUN WITH. YOU COULD SAY YOU HAVE A VERY IMPORTANT ANNOUNCEMENT TO MAKE REGARDING HIM AND THE NEW DEPARTMENT, THEN SAY THAT YOU WANT HIM TO HEAD A SEARCH COMMITTEE.

YOU COULD ALSO POINT OUT THAT HE , BECAUSE OF THE EFFICIENCY OF THE SENATE MAY BE THE ONLY CABINET OFFICE IN HISTORY TO BE ~~XXXX~~ CONFIRMED BEFORE HE IS CREATED, ETC.

THE PRESIDENT'S ROOM

F-84

THE WHITE HOUSE

WASHINGTON

August 3, 1977

MEMORANDUM TO THE PRESIDENT

FROM: RICK HERTZBERG RH

SUBJECT: Talking Points for S.B.A.
Authorization and Disaster
Assistance Legislation

All concerned agree that you should touch on this lightly at the ceremony--it's the cartoon before the Energy Department main feature. You might wish to make these points:

- This bill, which amends the Small Business Act and the Small Business Investment Act, is the product of a cooperative working relationship between the legislative and executive branches.
- It is the first major small business assistance bill you have had an opportunity to sign.
- The bill will help ease the heavy financial burden that strikes thousands of families and small businesses each year when they are caught up in disasters that are totally beyond their control--most recently in the Appalachian and Johnstown floods and the New York City blackout.
- The efforts and leadership of Senators Robert Byrd and Jennings Randolph and Congressmen Neal Smith and Nick Rahall are particularly appreciated.

#

Intel Comm
8/4/77

THE WHITE HOUSE
WASHINGTON

Charter Legislation. App. Def. Int

Exec Order

DCI- oversight. tasking.

analytic production

Tasking center

Hiring - firing - day to day admin.

NSC - Priority of ?'s, tasks

IOB → me

Covert → me

War → Defense?

Budget

Electrostatic Copy Made
for Preservation Purposes

007 001 1

THE WHITE HOUSE
WASHINGTON

August 4, 1977

Stu Eizenstat

The attached is for your information. Secretary Blumenthal has agreed to withdraw the memo because of untimeliness.

Rick Hutcheson

RE: ILLEGAL ALIENS

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
X	FOR INFORMATION + file
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

Note to staff: Blumenthal agreed to withdraw, as memo is not timely.

	MONDALE
	COSTANZA
X	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
	WATSON
	LANCE
	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

8/4

Rich -

I told Blumen-
Thal that, in my
judgment, this
should NOT go to
The President.
(The recommenda-
tions are too
general & untimely
since the program

—
THE WHITE HOUSE
WASHINGTON

is being announced
today.) Blumen-
thal agreed.

Therefore, I
suggest you NOT
that we rec'd
this & did not
forward.

Jane



THE SECRETARY OF THE TREASURY

WASHINGTON 20220

August 2, 1977

67 AUG 2 PM 6 17

MEMORANDUM FOR THE PRESIDENT

Subject: Illegal Aliens

The Labor/Management Group has completed a study of the problem of illegal aliens, and has asked me to transmit their conclusions to you.

It is noteworthy that labor and management have been able to come to some agreement on such a controversial subject. And it is noteworthy that the conclusions place as much stress on the humanitarian aspects of the problem as on the need for development and strict enforcement of a system to control the flow of entrants.

The principal conclusions of the Group are:

- . Issuance of an identification card, based on social security numbers, for all workers. No person eligible under law should be denied a card, and no card issued should ever be revoked.
- . Strict enforcement of laws relevant to illegal aliens, and new legislation making employers subject to civil penalties for knowingly hiring illegal aliens.
- . Development of a program of amnesty or remission for aliens already in the U.S. While the pros and cons of alternative amnesty possibilities are discussed, no specific plan is endorsed. The report does recognize that enforcement and amnesty are highly interdependent on economic, humanitarian and political grounds.

-2-

- . Reexamination of current immigration laws and the development of a comprehensive immigration policy consonant with our country's objectives.

I have sent copies of the study to Attorney General Bell, Secretary Vance, and Secretary Marshall.

Mike

W. Michael Blumenthal

Attachment

THE WHITE HOUSE
WASHINGTON

<input type="checkbox"/>	FOR STAFFING
<input type="checkbox"/>	FOR INFORMATION
<input checked="" type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

ACTION	FYI	
<input type="checkbox"/>	<input type="checkbox"/>	MONDALE
<input type="checkbox"/>	<input type="checkbox"/>	COSTANZA
<input type="checkbox"/>	<input type="checkbox"/>	EIZENSTAT
<input type="checkbox"/>	<input type="checkbox"/>	JORDAN
<input type="checkbox"/>	<input type="checkbox"/>	LIPSHUTZ
<input checked="" type="checkbox"/>	<input type="checkbox"/>	MOORE
<input type="checkbox"/>	<input type="checkbox"/>	POWELL
<input type="checkbox"/>	<input type="checkbox"/>	WATSON
<input type="checkbox"/>	<input type="checkbox"/>	LANCE
<input type="checkbox"/>	<input type="checkbox"/>	SCHULTZE

<input type="checkbox"/>	ENROLLED BILL
<input type="checkbox"/>	AGENCY REPORT
<input type="checkbox"/>	CAB DECISION
<input type="checkbox"/>	EXECUTIVE ORDER

Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

<input type="checkbox"/>	ARAGON
<input type="checkbox"/>	BOURNE
<input type="checkbox"/>	BRZEZINSKI
<input type="checkbox"/>	BUTLER
<input type="checkbox"/>	CARP
<input type="checkbox"/>	H. CARTER
<input type="checkbox"/>	CLOUGH
<input type="checkbox"/>	FALLOWS
<input type="checkbox"/>	FIRST LADY
<input type="checkbox"/>	HARDEN
<input type="checkbox"/>	HUTCHESON
<input type="checkbox"/>	JAGODA
<input type="checkbox"/>	KING

<input checked="" type="checkbox"/>	KRAFT
<input type="checkbox"/>	LINDER
<input type="checkbox"/>	MITCHELL
<input type="checkbox"/>	MOE
<input type="checkbox"/>	PETERSON
<input type="checkbox"/>	PETTIGREW
<input type="checkbox"/>	POSTON
<input type="checkbox"/>	PRESS
<input type="checkbox"/>	SCHLESINGER
<input type="checkbox"/>	SCHNEIDERS
<input type="checkbox"/>	STRAUSS
<input type="checkbox"/>	VOORDE
<input type="checkbox"/>	WARREN

THE WHITE HOUSE
WASHINGTON

August 4, 1977

Frank Moore -
Tim Kraft

The attached was returned in
the President's outbox. It is
forwarded to you for your
information.

Rick Hutcheson

Re: Letter from Parren Mitchell

THE WHITE HOUSE
WASHINGTON

August 3, 1977

C/

THE PRESIDENT HAS SEEN.

MEMORANDUM FOR THE PRESIDENT

FROM: FRANK MOORE FM

Parren Mitchell asked that I give this letter to you personally.

**Electrostatic Copy Made
for Preservation Purposes**

PAUL R. J. MITCHELL
7TH DISTRICT, MARYLAND

COMMITTEES:

BUDGET COMMITTEE

TASK FORCES:

CHAIRMAN, TASK FORCE ON HUMAN
RESOURCES

TASK FORCE ON COMMUNITY
RESOURCES

TASK FORCE ON DISTRIBUTIVE IMPACTS
OF BUDGET AND ECONOMIC POLICIES

BANKING, FINANCE AND URBAN
AFFAIRS COMMITTEE

SUBCOMMITTEES:

CHAIRMAN OF THE SUBCOMMITTEE ON
DOMESTIC MONETARY POLICY

HOUSING AND COMMUNITY
DEVELOPMENT

GENERAL OVERSIGHT AND
RENEGOTIATIONS

Congress of the United States
House of Representatives
Washington, D.C. 20515

August 1, 1977

THE PRESIDENT HAS SEEN.

JOINT COMMITTEE ON
DEFENSE PRODUCTION
VICE CHAIRMAN

SUBCOMMITTEE:
INVESTIGATIONS

CHAIRMAN OF THE
CONGRESSIONAL BLACK CAUCUS

CHAIRMAN OF THE SUBCOMMITTEE ON
HOUSING, MINORITY ENTERPRISE
AND ECONOMIC DEVELOPMENT

OFFICE TELEPHONE NUMBERS:

DISTRICT OF COLUMBIA OFFICE:
202-225-4741

DISTRICT OFFICES:

FEDERAL OFFICE BUILDING
301-982-3223

BLOOMINGDALE ROAD OFFICE
301-982-4531

*He's coming in to see
me - C*

The Honorable Jimmy Carter
President
THE UNITED STATES OF AMERICA
The White House Office
1600 Pennsylvania Avenue
Washington, D. C. 20500

Dear Mr. President:

In consideration of the fact that so many statements are being taken out of context in the press, I ask that this correspondence be considered as personal between us.

I thought our last meeting was productive, and I eagerly await your meeting with the Congressional Black Caucus.

I am appreciative of some of your actions taken after we met. I was encouraged by your statements on successful school desegregation made in Yazoo City, Mississippi. I was encouraged by your statements made at the Urban League Convention. (Of course I am certain that both of us view differently Vernon Jordan's legitimate concerns and criticisms) When I read your memorandum, "For the Heads of All Executive Departments and Agencies" in which you set forth your Administration's position on Title VI of the Civil Rights Act of 1964, I had additional reason for hope.

Mr. President, I remain convinced that there is a climate in America that is either hostile or indifferent to the needs and aspirations of Black citizens and poor citizens. I am further convinced that this climate will not be dissipated over night. I am, therefore, suggesting to you that a well developed, sustained attack

**Electrostatic Copy Made
for Preservation Purposes**

The Honorable Jimmy Carter
Page Two
August 1, 1977

against the climate be developed and implemented. More specifically, I recommend that just as you'd plan a year long program to educate and lead the American people on foreign policy issues, a similar type planning should be done for civil rights and civil liberties issues - selecting dates, places and audiences which will yield greatest impact.

Finally, Mr. President, let me express my concern over the fact that apparently you are not receiving on a regular basis the feeling tone, the pulse beat of the Black community. As a Representative of the Seventh Congressional District of Maryland, if I received an assessment of how I stood in the community from my closest political supporters, or those I have assisted in getting jobs or contracts, I am certain I would be lulled into a sense of complacency that could probably cost me the next election. I don't operate like that. I have one or two key people who share with me on an ongoing basis, the assessment they get from the poor and the wealthy, the politicians and the clergy, my strong supporters and political enemies.

I guess the best way to sum this up Mr. President is to raise the question: Are you really convinced that you are getting accurate readings on Black America?

Thank you for taking the time to read this. I am available to you, of course, if there are questions and or comments.

Sincerely,



Parren J. Mitchell,
Member of Congress

PJM:h

THE WHITE HOUSE

WASHINGTON

August 4, 1977

Stu Eizenstat
Midge Costanza
Jack Watson
Bunny Mitchell

Re: Memorandum Creating Task Force
on Women Business Owners

The attached was returned in the President's outbox and is forwarded to you for your information and appropriate action.

The Memorandum to Departments and Agencies - as changed by the President - has been given to Bob Linder for appropriate handling.

Rick Hutcheson

cc: Robert Linder

x

THE WHITE HOUSE

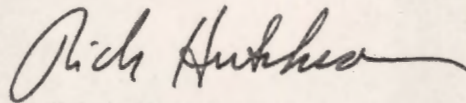
WASHINGTON

August 4, 1977

MEMORANDUM FOR
THE HONORABLE JUANITA M. KREPS
Secretary of Commerce

Re: Memorandum Creating Task Force on Women
Business Owners

For your information, the President signed the suggested memorandum to executive departments and agencies that will comprise the task force on Women Business Owners and made the following comment "no extensions".



Rick Hutcheson
Staff Secretary

cc: Stu Eizenstat
Jack Watson

THE WHITE HOUSE
WASHINGTON

*memo to
Hays: The Pres commented, "no
expansions."*

	FOR STAFFING
	FOR INFORMATION
<input checked="" type="checkbox"/>	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
	<input checked="" type="checkbox"/>	COSTANZA
	<input checked="" type="checkbox"/>	EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
	<input checked="" type="checkbox"/>	WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
<input checked="" type="checkbox"/>	LINDER - to distribute
<input checked="" type="checkbox"/>	MITCHELL as is
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

8/4/77
THE WHITE HOUSE
WASHINGTON

1/0 extension
J

August 4, 1977

MEMORANDUM FOR: THE PRESIDENT
FROM: STU EIZENSTAT *Stu*
SUBJECT: Memorandum Creating Task
Force on Women Business
Owners

Several weeks ago Secretary Kreps recommended the creation of an interagency task force on women business owners. You concurred with that recommendation. The purpose of the task force is to gather current and accurate information about women entrepreneurs. This information will provide the basis for later action in this area by the Administration.

Presented for your signature is a memorandum to several government agencies announcing the establishment of the task force and requesting their participation in the task force's work. The memorandum notes that the task force will report to you, conclude its work, and dissolve itself within 120 days of its first meeting.

The executive departments and agencies that will comprise the task force were contacted, and they agreed to serve on this working group.

I recommend that you sign the memorandum.

The memorandum has been cleared by the Commerce Department.

Electrostatic Copy Made
for Preservation Purposes

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR

THE SECRETARY OF THE TREASURY
THE SECRETARY OF DEFENSE
THE SECRETARY OF LABOR
THE SECRETARY OF COMMERCE
THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE
THE ADMINISTRATOR OF GENERAL SERVICES ADMINISTRATION
THE ADMINISTRATOR OF SMALL BUSINESS ADMINISTRATION

SUBJECT: Task Force on Women Business Owners

As consumers, investors, and workers, women play a vital role in the nation's economy. But the number and size of women-owned businesses remain remarkably small. According to the 1972 Census statistics -- the most recent available -- the receipts generated by firms owned by women entrepreneurs represented only three-tenths of one percent of the total for all business firms.

In small business especially, women business owners face the traditional problems of lack of adequate capital, lack of marketing and procurement opportunities, and lack of management and technical assistance.

And in addition to these problems, they face the barriers created by negative attitudes toward women.

This Administration wants to encourage women to become business owners, to mitigate conditions and practices that place women at a competitive disadvantage, and to enhance Federal assistance to women entrepreneurs. However, there is a serious lack of current and accurate information on which to base actions in support of these commitments.

To provide this kind of information, I am establishing a Task Force on Women Business Owners. The Task Force shall:

1. Identify existing data on women entrepreneurs, assess its adequacy, identify needs for additional data and propose methods of collecting it;
2. Identify the primary practices or conditions
 - a) which discourage women from becoming entrepreneurs; or
 - b) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage;
3. Assess current federal programs and practices
 - a) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage; or
 - b) which are designed to mitigate the conditions and practices which place women entrepreneurs at a competitive disadvantage;
4. Based on these assessments, propose changes in federal law, regulation and practice for carrying out the commitment of the Administration, and advise as to the impact, if any, of such changes on the federal budget.

I request that the addressees of this memorandum designate a person to serve on this Task Force. Members from executive departments shall be of a rank of not less than Deputy Assistant Secretary, and members from other agencies should be of a comparable rank. The designee of the Commerce Department shall chair the Task Force. A member of the White House Domestic Policy staff shall serve as an ex officio member of the Task Force.

Executive departments and agencies not represented by membership on the Task Force may participate on committees established by the Task Force to carry out its work. In addition, I request that all heads of executive departments and agencies, upon request, furnish to the Task Force such information and assistance as is relevant to the purpose of the Task Force.

The Task Force is authorized to take such additional actions, not inconsistent with this Memorandum, as it determines to be necessary and appropriate in fulfilling its purpose. The Secretary of Commerce may appoint or designate staff to carry out the functions of the Task Force.

JC ~~Unless an extension is granted,~~ the Task Force shall report its findings and recommendations to me, conclude its work, and dissolve itself within 120 days of its first meeting.

X *Jimmy Carter*

cc: Heads of Executive Departments and Agencies



THE SECRETARY OF COMMERCE
Washington, D.C. 20230

ACTION

JUL 29 1977

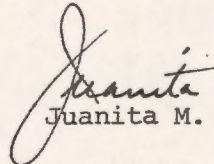
Dear Mr. President:

During my recent testimony before the House Subcommittee on Minority Enterprise and General Oversight, I announced the interagency task force on women business owners. The announcement was very well received and has brought a large number of inquiries and offers of assistance.

I am sending with this letter a proposed Memorandum creating the Task Force and defining its mandate and membership. The signing might offer you a meaningful opportunity for a public policy statement on this important topic.

Much needs to be done, and we are eager to begin.

Respectfully,


Juanita M. Kreps

Enclosure

The President
The White House
Washington, D.C. 20500



THE WHITE HOUSE

WASHINGTON

Date: July 29, 1977

MEMORANDUM

FOR ACTION:

Midge Costanza - *concur + comment*
 Stu Eizenstat - *concur as to facts*
 Jack Watson - *attached*
 Bert Lance - *attached*
 Jim Fallows - *attached rewrite*
 Bunny Mitchell - *concur + recommend someone from Stus office be on task force & keep Bunny informed.*

FOR INFORMATION:

The Vice President
 Charlie Schultze *NC by plan*

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Kreps letter dated 7/29/77 re transmittal of
 Memorandum Creating Task Force on Women Business
 Owners.

YOUR RESPONSE MUST BE DELIVERED
 TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Monday

DATE: August 1, 1977

ACTION REQUESTED:

☒ Your comments
 Other: _____

STAFF RESPONSE:

☐ I concur. ☐ No comment.
 Please note other comments below:

*Bill - Kreps is
 anxious to meet
 this - if ok if JW
 we wait wait
 for SE -*

*Hard for
 Sfr
 Per Margo
 working on
 it will hand
 later today
 8/1*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required
 material, please telephone the Staff Secretary immediately. (Telephone, 7052)

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

August 1, 1977

MEMORANDUM FOR: STAFF SECRETARY

FM: MARGARET "MIDGE" COSTANZA

RE: Task Force on Women Entrepreneurs

I enthusiastically support the creation of a task force on women business-owners and look forward to the results of its 120-day study. I would suggest that a mechanism for public input be devised to assist the Task Force in:

- (a) identifying the primary conditions which discourage women from becoming entrepreneurs;
and
- (b) assessing current federal programs and practices which place women at a competitive disadvantage

The Office of Public Liaison would be happy to assist in reaching out to the public for their views.



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

AUG 1 1977

MEMORANDUM FOR: RICK HUTCHESON

THRU: Bo Cutler *Bo Cutler*

FROM: Dennis O. Green

SUBJECT: Kreps letter dated 7/29/77 re: transmittal of a memorandum creating a Task Force on Women Business Owners

This is in response to your memorandum of July 29, 1977, to Bert Lance, requesting comments on a memorandum proposed by Secretary Kreps for signature of the President. The subject memorandum would create a Task Force on Women Business Owners to collect data on women entrepreneurs, identify discriminating practices, assess current Federal programs, and provide recommendations within 120 days. The Task Force would be chaired by the Department of Commerce.

We have no objection to the formation of the proposed Task Force and believe that the objectives to be pursued are worthy. Given the "small business" nature of most women-owned firms we would expect that the expertise of the Small Business Administration (SBA) in this area would be considered as an important element in the overall work of the Task Force and that SBA would be an active participant in the Task Force.

In developing proposed changes in Federal law, regulation and practice as they pertain to mitigating the conditions and practices which place women at a competitive disadvantage, we ask that the Task Force specifically address the impact such recommendations will have on the allocation of resources necessary for their implementation.

Finally, we believe that given the Administration's strong interest in this area, a representative of the Domestic Policy staff should be included on the Task Force to facilitate interaction and coordination with other Executive Office entities interested in following the progress of the Task Force.

+ Bunny

[Signature]

Dennis O. Green
Associate Director for
Economics and Government

Date: July 29, 1977

MEMORANDUM

FOR ACTION:

Midge Costanza
 Stu Eizenstat
 Jack Watson
 Bert Lance
 Jim Fallows
Bunny Mitchell

FOR INFORMATION:

The Vice President
 Charlie Schultze

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Kreps letter dated 7/29/77 re transmittal of
 Memorandum Creating Task Force on Women Business
 Owners.

YOUR RESPONSE MUST BE DELIVERED
 TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Monday

DATE: August 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☒ I concur.☐ No comment.

Please note other comments below:

*Strongly recommend that a member of
 the Domestic Policy Staff also serve as a
 designated member of Task Force.*

*We be most interested in reviewing assessments
 of group since policies developed here should be
 consistent with minority business initiatives.*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required
 material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE

WASHINGTON

August 4, 1977

MEMORANDUM FOR: RICK HUTCHESON

FROM: KURT SCHMOKE

SUBJECT: Memorandum Creating
Task Force on Women
Business Owners

The attached memo to department heads re: the task force on women entrepreneurs is a revised version of the Fallows rewrite. I cleared the revisions with Commerce.

federal government's ability to assist women entrepreneurs. However, there is a lack of current and accurate information on which to base actions in support of the Administration's commitment. *this*

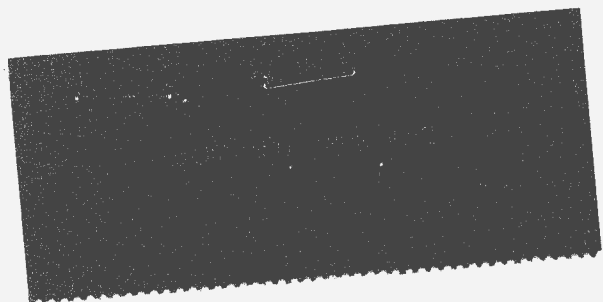
Accordingly, I am establishing a Task Force on Women Business Owners.

Its purpose shall be to provide this information. To this end the Task Force shall:

1. Identify existing data on women entrepreneurs, assess its adequacy, identify needs for additional data and propose methods of collecting it;
2. Identify the primary practices or conditions
 - a) which discourage women from becoming entrepreneurs, or
 - b) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage;
3. Assess current federal programs and practices
 - a) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage; or
 - b) which are designed to mitigate the conditions and practices which place women entrepreneurs at a competitive disadvantage;
4. Based on these assessments, propose changes in federal law, regulation and practice for carrying out the commitment of the Administration.

I request that the addressees of this memorandum designate a person to serve on this Task Force. Members from executive departments shall be of a rank of not less than Deputy Assistant Secretary, and members from other agencies should be of a comparable rank. The designee of the Commerce Department shall chair the Task Force.

*Women
have*



Date: July 29, 1977

MEMORANDUM

FOR ACTION:

Midge Costanza
Stu Eizenstat
Jack Watson
Bert Lance
Jim Fallows
Bunny Mitchell

FOR INFORMATION:

The Vice President
Charlie Schultze

Rich

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Kreps letter dated 7/29/77 re transmittal of
Memorandum Creating Task Force on Women Business
Owners.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Monday

DATE: August 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)



THE SECRETARY OF COMMERCE
Washington, D.C. 20230

ACTION JUL 29 1977

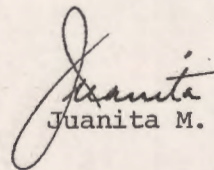
Dear Mr. President:

During my recent testimony before the House Subcommittee on Minority Enterprise and General Oversight, I announced the interagency task force on women business owners. The announcement was very well received and has brought a large number of inquiries and offers of assistance.

I am sending with this letter a proposed Memorandum creating the Task Force and defining its mandate and membership. The signing might offer you a meaningful opportunity for a public policy statement on this important topic.

Much needs to be done, and we are eager to begin.

Respectfully,


Juanita M. Kreps

Enclosure

The President
The White House
Washington, D.C, 20500



THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR

THE SECRETARY OF COMMERCE
THE SECRETARY OF DEFENSE
THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE
THE SECRETARY OF LABOR
THE SECRETARY OF THE TREASURY
THE ADMINISTRATOR OF GENERAL SERVICES ADMINISTRATION
THE ADMINISTRATOR OF SMALL BUSINESS ADMINISTRATION

SUBJECT: Task Force on Women Business Owners

As consumers, investors, and members of the labor force, women play a vital role in the nation's economy. However, the number of women entrepreneurs remains remarkably low. According to 1972 Census statistics -- the most recent available -- the typical woman-owned firm had fewer than five employees and receipts averaging \$51,000. These statistics also show that the 402,000 women-owned firms generated receipts of \$8.1 billion, which represented only 0.3% of the total for all business firms.

Women business owners typically share with other small businesses the traditional problems:

- . lack of adequate capital
- . lack of marketing and procurement opportunities
- . lack of management and technical assistance.

In addition, they face certain barriers created by negative societal attitude.

This Administration is committed to encouraging women to become business owners, mitigating the conditions and practices which place women at a competitive disadvantage, and enhancing the

federal government's ability to assist women entrepreneurs. However, there is a lack of current and accurate information on which to base actions in support of the Administration's commitment.

Accordingly, I am establishing a Task Force on Women Business Owners.

Its purpose shall be to provide this information. To this end the Task Force shall:

1. Identify existing data on women entrepreneurs, assess its adequacy, identify needs for additional data and propose methods of collecting it;
2. Identify the primary practices or conditions
 - a) which discourage women from becoming entrepreneurs, or
 - b) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage;
3. Assess current federal programs and practices
 - a) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage;
 - b) which are designed to mitigate the conditions and practices which place women entrepreneurs at a competitive disadvantage;
4. Based on these assessments, propose changes in federal law, regulation and practice for carrying out the commitment of the Administration.

I request that the addressees of this memorandum designate a person to serve on this Task Force. Members from executive departments shall be of a rank of not less than Deputy Assistant Secretary, and members from other agencies should be of a comparable rank. The designee of the Commerce Department shall chair the Task Force.

Executive departments and agencies not represented by membership on the Task Force may participate on committees established by the Task Force to carry out its work. In addition, I request that all heads of executive departments and agencies, upon request, furnish to the Task Force such information, data, reports, and assistance as is relevant to the purpose of the Task Force.

The Task Force is authorized to take such additional actions, not inconsistent with this Memorandum, as it determines to be necessary and appropriate in fulfilling its purpose. The Secretary of Commerce may appoint or designate staff to carry out the functions of the Task Force.

Unless an extension is granted, within 120 days of its first meeting, the Task Force shall report to me its findings and recommendations and shall conclude its work and dissolve itself.

cc: Heads of Executive Departments and Agencies

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR

THE SECRETARY OF COMMERCE
THE SECRETARY OF DEFENSE
THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE
THE SECRETARY OF LABOR
THE SECRETARY OF THE TREASURY
THE ADMINISTRATOR OF GENERAL SERVICES ADMINISTRATION
THE ADMINISTRATOR OF SMALL BUSINESS ADMINISTRATION

SUBJECT: Task Force on Women Business Owners

As consumers, investors, and members of the labor force, women play a vital role in the nation's economy. However, the number of women entrepreneurs remains remarkably low. According to 1972 Census statistics -- the most recent available -- the typical woman-owned firm had fewer than five employees and receipts averaging \$51,000. These statistics also show that the 402,000 women-owned firms generated receipts of \$8.1 billion, which represented only 0.3% of the total for all business firms.

Women business owners typically share with other small businesses the traditional problems:

- . lack of adequate capital
- . lack of marketing and procurement opportunities
- . lack of management and technical assistance.

In addition, they face certain barriers created by negative societal attitude.

This Administration is committed to encouraging women to become business owners, mitigating the conditions and practices which place women at a competitive disadvantage, and enhancing the

federal government's ability to assist women entrepreneurs. However, there is a lack of current and accurate information on which to base actions in support of the Administration's commitment.

Accordingly, I am establishing a Task Force on Women Business Owners.

Its purpose shall be to provide this information. To this end the Task Force shall:

1. Identify existing data on women entrepreneurs, assess its adequacy, identify needs for additional data and propose methods of collecting it;
2. Identify the primary practices or conditions
 - a) which discourage women from becoming entrepreneurs, or
 - b) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage;
3. Assess current federal programs and practices
 - a) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage;
 - b) which are designed to mitigate the conditions and practices which place women entrepreneurs at a competitive disadvantage;
4. Based on these assessments, propose changes in federal law, regulation and practice for carrying out the commitment of the Administration.

I request that the addressees of this memorandum designate a person to serve on this Task Force. Members from executive departments shall be of a rank of not less than Deputy Assistant Secretary, and members from other agencies should be of a comparable rank. The designee of the Commerce Department shall chair the Task Force.

Executive departments and agencies not represented by membership on the Task Force may participate on committees established by the Task Force to carry out its work. In addition, I request that all heads of executive departments and agencies, upon request, furnish to the Task Force such information, data, reports, and assistance as is relevant to the purpose of the Task Force.

The Task Force is authorized to take such additional actions, not inconsistent with this Memorandum, as it determines to be necessary and appropriate in fulfilling its purpose. The Secretary of Commerce may appoint or designate staff to carry out the functions of the Task Force.

Unless an extension is granted, within 120 days of its first meeting, the Task Force shall report to me its findings and recommendations and shall conclude its work and dissolve itself.

cc: Heads of Executive Departments and Agencies


THE WHITE HOUSE
WASHINGTON

August 1

To RICK HUTCHESON

From RICK HERTZBERG
(Jim Fallows' office)

Attached is a rewrite of
the Women Business Owners
memo incorporating a few
suggested stylistic
changes.

Date: July 29, 1977

MEMORANDUM

FOR ACTION:

Midge Costanza
Stu Eizenstat
Jack Watson
Bert Lance
Jim Fallows
Bunny Mitchell -X6478

FOR INFORMATION:

The Vice President
Charlie Schultze

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Kreps letter dated 7/29/77 re transmittal of
Memorandum Creating Task Force on Women Business
Owners.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Monday

DATE: August 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.☐ No comment.*Please note other comments below:*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE
WASHINGTON

/	FOR STAFFING
/	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

/	MONDALE
/	COSTANZA
/	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
/	WATSON
/	LANCE
/	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER

Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
/	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
/	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

MEMORANDUM
OF CALL

TO:

Bill

☒ YOU WERE CALLED BY—

☐ YOU WERE VISITED BY—

OF (Organization)

Linda in Schultz's

office

☐ PLEASE CALL —→

PHONE NO.
CODE/EXT.

☐ WILL CALL AGAIN

☐ IS WAITING TO SEE YOU

☐ RETURNED YOUR CALL

☐ WISHES AN APPOINTMENT

MESSAGE

*No comments on
Krupp letter 7/29
on Task Force and
women business
owners*

RECEIVED BY

T

DATE

8/1

TIME

10:25

STANDARD FORM 63

REVISED AUGUST 1967

GSA FPMR (41 CFR) 101-11.6

GPO : 1969-O-48-16-80341-1 332-389

63-108

THE WHITE HOUSE

WASHINGTON

Follows

MEMORANDUM FOR

THE SECRETARY OF COMMERCE
THE SECRETARY OF DEFENSE
THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE
THE SECRETARY OF LABOR
THE SECRETARY OF TREASURY
THE ADMINISTRATOR OF GENERAL SERVICES ADMINISTRATION
THE ADMINISTRATOR OF SMALL BUSINESS ADMINISTRATION

SUBJECT: Task Force on Women Business Owners

As consumers, investors, and workers, women play a vital role in the nation's economy. But the number and size of women-owned businesses remain remarkably small. According to the 1972 Census statistics--the most recent available--the receipts generated by firms owned by women entrepreneurs represented only three-tenths of one per cent of the total for all business firms.

In small business especially, women business owners face the traditional problems of lack of adequate capital, lack of marketing and procurement opportunities, and lack of management and technical assistance.

And in addition to these problems, they face the barriers created by negative attitudes toward women.

This Administration wants to encourage women to become business owners, to mitigate conditions and practices that place women at a competitive disadvantage, and to enhance Federal assistance to women entrepreneurs. However, there is a serious lack of current and accurate information on which to base actions in support of these commitments.

To provide this kind of information, I am establishing a Task Force on Women Business Owners. The Task Force shall:

1. Identify existing data on women entrepreneurs, assess its adequacy, identify needs for additional data and propose methods of collecting it;
2. Identify the primary practices or conditions
 - a) which discourage women from becoming entrepreneurs; or
 - b) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage;
3. Assess current federal programs and practices
 - a) which have the effect of discriminating against women entrepreneurs or placing them at a competitive disadvantage; or
 - b) which are designed to mitigate the conditions and practices which place women entrepreneurs at a competitive disadvantage;
4. Based on these assessments, propose changes in federal law, regulation and practice for carrying out the commitment of the Administration.

I request that the addresses of this memorandum designate a person to serve on this Task Force. Members from executive departments shall be of a rank of not less than Deputy Assistant Secretary, and members from other agencies should be of a comparable rank. The designee of the Commerce Department shall chair the Task Force.

Executive departments and agencies not represented by membership on the Task Force may participate on committees established by the Task Force to carry out its work. In addition, I request that all heads of executive departments and agencies, upon request, furnish to the Task Force such information and assistance as is relevant to the purpose of the Task Force.

The Task Force is authorized to take such additional actions, not inconsistent with this Memorandum, as it determines to be necessary and appropriate in fulfilling its purpose. The Secretary of Commerce may appoint or designate staff to carry out the functions of the Task Force.

Unless an extension is granted, the Task Force shall report its findings and recommendations to me, conclude its work, and dissolve itself within 120 days of its first meeting.

cc: Heads of Executive Departments and Agencies

THE WHITE HOUSE

WASHINGTON

August 4, 1977

The Vice President
Bob Lipshutz
Stu Eizenstat
Frank Moore
Jack Watson
Bert Lance
Z. Brzezinski

Re: Administration Position on
Congressional Attempts to Limit
Reprogramming Authorities

The attached was returned in the President's
outbox and is forwarded to you for your
information.

Rick Hutcheson

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
	/	MONDALE
		COSTANZA
	/	EIZENSTAT
		JORDAN
	/	LIPSHUTZ
	/	MOORE
		POWELL
	/	WATSON
	/	LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
/	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

August 3, 1977

*Worked out
c Inouye
J*

THE PRESIDENT HAS SEEN.

MEMORANDUM FOR THE PRESIDENT

FROM: Bob Lipshutz
Stu Eizenstat

*BL
SE*

SUBJECT: Administration Position on Congressional Attempts
to Limit Reprogramming Authorities

Reference is made to the attached memorandum from Dr. Brzezinski and Mr. Lance to the Acting Secretary of State relative to this matter. We concur in the analysis and recommendation.

Yesterday we received the report from the Department of Justice on the broad question of legislative vetoes, and as soon as the Attorney General returns to the city plan to convene the necessary parties to develop an Administration policy proposal for your consideration.

However, as stated in the memorandum to the Acting Secretary of State, immediate action is quite important on these pending foreign aid funds appropriation items.

We therefore urge that, in coordination with Frank Moore, you convey to Senator Inouye the message recommended by Zbig Brzezinski and Bert Lance.

In addition, should Senator Inouye decline to honor your request, we urge a very strong effort in the Congress to include in these foreign aid funds appropriation items a reprogramming provision similar to that contained in the current law: that no funds shall be reprogrammed by the agency until after 15 days notice of the proposed reprogramming has been given to the appropriate committees of Congress.

- ☒ Option 1 -- I will call Senator Inouye personally and request retention of provision concerning reprogramming as in the current law.
- ☐ Option 2 -- Frank Moore should convey this same request.
- ☐ Option 3 -- Warren Christopher should convey this same request.

WE RECOMMEND ONE OF THE ABOVE THREE COURSES OF ACTION.

- ☐ Option 4 -- Warren Christopher should withdraw Gilligan's letter of July 27 and any similar letters sent by agencies to Senator Inouye, while restating support of the June 10 letter (we recommend this also).
- ☐ Option 5 -- Suggestion should be made to Senator Inouye that, if the aid provisions in effect prohibit all reprogramming by the Executive department, you would veto the aid legislation (we do not recommend).

Danny says that all programs except Peace Corps & AID already comply with his additional requirement. I told him how strongly I feel about it & that Warren would talk to him & then later I would again

J

page 2

Attached are the following:

1. Memorandum from Zbigniew Brzezinski and Bert Lance to Warren Christopher
 2. Letter of June 10, 1977, from Jack Gilligan to Senator Inouye (approved by Bob Lipshutz)
 3. Letter of July 27, 1977, from Jack Gilligan to Senator Inouye (not approved by Bob Lipshutz or Legal Adviser to the Secretary of State)
 - * 4. Memorandum of August 2, 1977, to Bob Lipshutz from the Department of Justice
-
- * 13 page DoJ report on legislative vetoes not submitted. DoJ is working on a recommended policy in this matter.

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR: The Honorable Warren Christopher
Acting Secretary of State
The Department of State

FROM: Zbigniew Brzezinski (NSC)
Bert Lance

SUBJECT: Administration Position on Congressional
Attempts to Limit Reprogramming
Authorities

We have reviewed Jack Gilligan's July 27 letter to Senator Inouye stating his intent to accept a prior approval limitation on the major bilateral foreign aid accounts by Appropriations Committees. We are troubled by this position, both because it departs from a long-standing Executive Branch contention that such limitations are unconstitutional and because it was transmitted despite reservations expressed by NSC and OMB staff members and in apparent contradiction to a Justice Department opinion. We further understand that similar letters have been sent to Senator Inouye by the State Department's Bureau of International Organization Affairs and by the Narcotics office, although we have not yet seen copies of them.

Substantively, the Administration is now in the awkward position that the President may have to disavow promises by key subordinates. Unless the President is to concede on the fundamental constitutional doctrine of separation of powers, he will have to explicitly reject the delegation of power of appropriation to two committees of Congress as implied in Jack Gilligan's letter (see the attached signing statement by President Ford which rejected a similar Congressional encroachment in 1976 at Tab A). Such an explicit rejection would unavoidably indicate disarray in the Administration.

Procedurally, the Attorney General and White House Counsel are preparing an overall Administration position on the "prior approval" issue.

The President has already expressed his refusal in ^a recent signing statement to accept other forms of Congressional encroachment on the constitutional doctrine of separation of powers. We believe that the letters to Senator Inouye are contrary to this general position.

Given the current situation, we believe the best course of action is for you to advise Senator Inouye that, while the Administration wants to be as cooperative as possible, you must continue to carry out the constitutional responsibility to administer the foreign aid program as effectively as possible. Accordingly, we believe you should inform him that the Administration cannot accept Appropriation Committee prior approval limitations on reprogramming (~~see Tab B for a Justice Department statement of the constitutional issue~~), but that the Administration will continue to work closely with the Congress to keep them informed in a timely manner and to seek to assure that their legitimate concerns about potential reprogramming abuses are met.

Because of the need for timely clarification of the Administration position, we would appreciate your views on this approach as quickly as possible. We are skeptical of Senator Inouye's threat to convert the AID bill to an item-by-item appropriation, and do not believe he could carry out this. However, we would appreciate your assessment on this also.

DEPARTMENT OF STATE
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON, D.C. 20523

OFFICE OF THE GENERAL COUNSEL

June 15, 1977

NOTE TO ROBERT LIPSHUTZ

FROM: Markham Ball *MB*

Attached for your information is a copy of a letter
of June 10, 1977, from Governor Gilligan to
Senator Inouye.

Attachment a/s

*I approved this
ltr. - RJ*

DEPARTMENT OF STATE
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON

THE ADMINISTRATOR

June 10, 1977

Honorable Daniel K. Inouye
Chairman, Subcommittee on Foreign Operations
Senate Appropriations Committee
Washington, D. C. 20510

Dear Mr. Chairman:

I have sought the advice of the Counsel to the President and the Department of Justice regarding any procedure by which your Subcommittee would be able to review and approve the use of AID reprogrammed funds. As you know, a wide range of constitutional matters involving Executive/Congressional relations are today under review. No final determination of the issue involving AID reprogrammed funds has been made.

In the meanwhile, however, I want to give you full assurance that I shall make every effort to work closely with you and your Subcommittee on all questions relating to such funds and we will, of course, fully comply with the statutory 15-day notification period.

Additionally, if within that period, a majority of your Subcommittee has reservations about a specific project, I shall withhold action on that project until we have had time to resolve those reservations. Of course, we both understand that the President and the Secretary of State have the Constitutional authority to override or countermand any such decision or arrangement.

It is my belief that in every case we could have a full and frank discussion of the project involved and that a mutually satisfactory resolution could be reached.

Sincerely,

John J. Gilligan

JUNE 29 GILLIGAN LETTER

DEPARTMENT OF STATE
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON, D.C. 20523

July 29, 1977

NOTE FOR ROBERT LIPSHUTZ

As discussed in our telephone
conversation today.

MB

Mark Ball
General Counsel

This letter was not
submitted to us in
advance. I did
not approve it.

RJF

July 27, 1977

The Honorable Daniel K. Inouye
Chairman
Subcommittee on Foreign Operations
Senate Appropriations Committee
United States Senate
Washington, D. C. 20510

Dear Mr. Chairman:

Based on our discussions regarding reprogramming of appropriated funds, and in a continuing desire to work closely and constructively with the Senate Committee on Appropriations in our development assistance efforts, I would like to make perfectly clear that I intend to honor any objection you file on behalf of the Subcommittee on Foreign Operations to any new programs, projects, or other operations not previously justified to the Appropriations Committees of the Congress. This would also apply to any increase in the amounts justified for any such individual items.

Sincerely,

/s/ John J. Gilligan

John J. Gilligan

file
doesn't need
to go to Pres

FM has
copy



THE SECRETARY OF HOUSING AND URBAN DEVELOPMENT
WASHINGTON, D. C. 20410

August 4, 1977

MEMORANDUM TO: The President

RE : Appearance on Behalf of Henry Reuss

As I examine my calendar, I am reminded that I have agreed to appear at a testimonial dinner for Henry Reuss of Wisconsin on October 13, 1977. Although not described as a campaign appearance, it probably falls within the request for information in your memorandum of July 26.

Request From: Henry Reuss
Date : October 13, 1977
Place : Pfister Hotel, Milwaukee, Wisconsin
Event : Dinner in Honor of Henry Reuss
My Participation: Speech

Pat

Patricia Roberts Harris

THE WHITE HOUSE
WASHINGTON

8/5

Hamilton Jordan
Frank Moore

The attached is for your information.

Rick Hutcheson

Re: Sec. Harris meeting with
Henry Reuss

THE WHITE HOUSE
WASHINGTON

August 4, 1977

Peter Bourne -

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Stu Eizenstat
Jack Watson
Bert Lance
Z. Brzezinski

Re: Note to Cabinet on International
Human Needs

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

*don't include staff
comments*

	MONDALE
	COSTANZA
✓	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
✓	WATSON
✓	LANCE
	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER

Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

	ARAGON
✓	BOURNE
✓	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

MEMORANDUM

THE WHITE HOUSE
WASHINGTON

July 30, 1977

THE PRESIDENT HAS SEEN.

MEMORANDUM TO: The President

FROM: Peter Bourne *P.B.*

SUBJECT: Note to Cabinet on International Human Needs

As you requested, to follow up on our discussion it would be most helpful if a general note from you on my future role in the international human needs area went to: Secretaries Vance, Califano, Blumenthal, Brown, Bert Lance, Stansfield Turner, John Gilligan, Sam Brown, Brzezinski and the Vice President with a copy to the relevant senior staff in the White House.

Also in addition to specifically allow us to complete the international health study it would be most helpful if the draft memo I gave to you yesterday, a copy of which is attached, could go to Vance, Califano, Blumenthal and Gilligan.

I should add that I am already working very closely with the Brookings Study on Foreign Aid, the Development Coordinating Committee in AID, and the Blumenthal/Brzezinski study, and perhaps could serve in a coordinating role between these somewhat overlapping activities.

I believe that the Four Horsemen of the Apocolypse can be slain.

Attachment

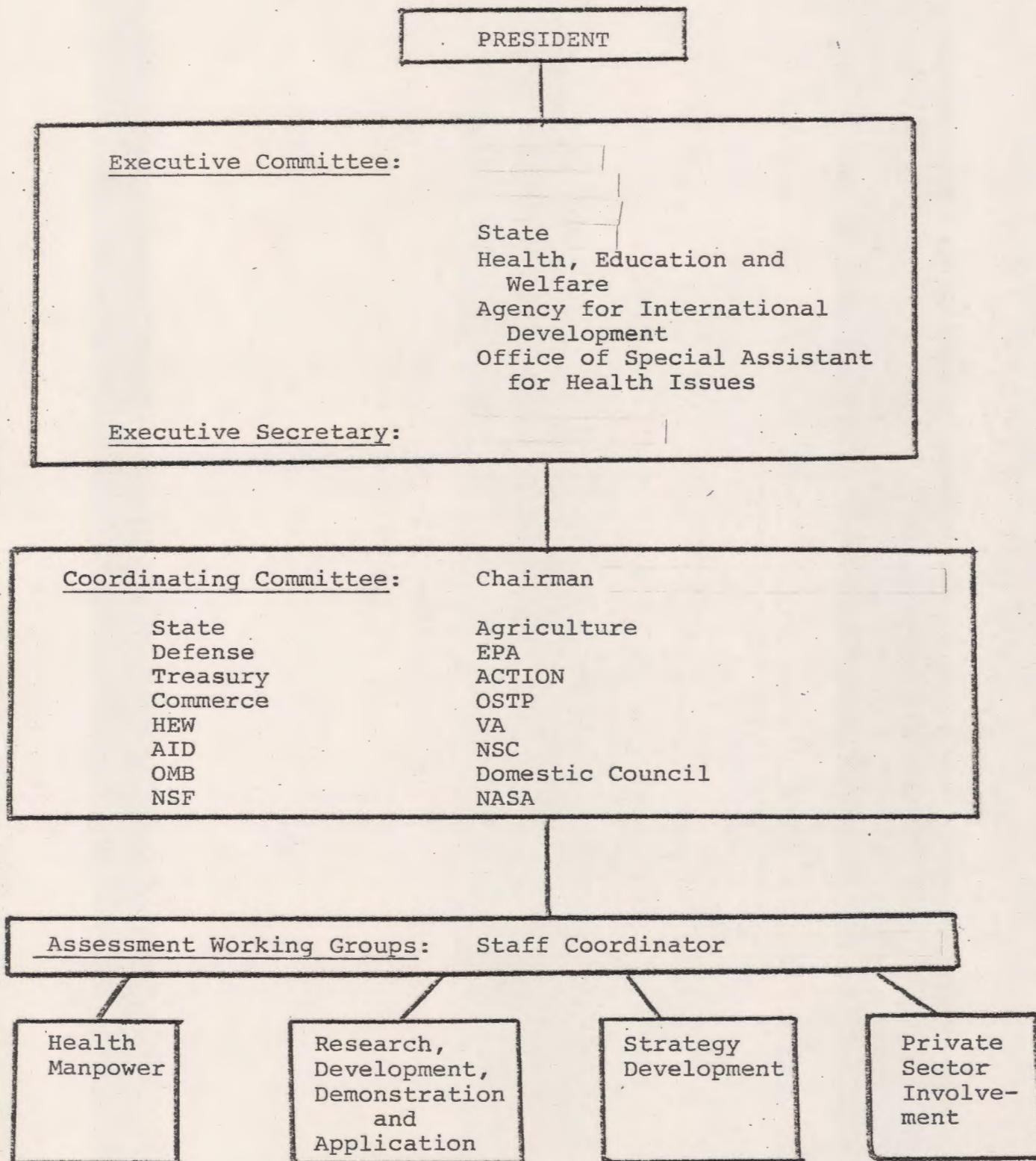
PGB:mp

SEE ATTACHED STAFF COMMENTS

*Peter. I don't like
the Task Force idea.
Prepare memo for me
directing them to coordinate
with you in doing the
analysis. I can call them
in later for a meeting
when I understand for
you what we need to
do -
J.C.*

Electrostatic Copy Made
for Preservation Purposes

STRUCTURE - CABINET-LEVEL TASK FORCE ON INTERNATIONAL HEALTH POLICY



- How to ensure an adequate supply of health manpower in developing countries, and improve its quality.
- How to improve international health research in the United States, and to improve cooperation with other nations and international organizations.
- How to improve the organization and management of international health programs.
- What the long-range strategy for United States international health policy should be.

Please help the Task Force complete this assessment.

X

STAFF COMMENTS

STAFF COMMENTS

Lipshutz concurs with Bourne. NSC, OMB and Eizenstat disagree.

OMB and NSC object to creating a new Cabinet-level coordinating committee. The primary problem is to effectively integrate health planning with the rest of the foreign aid program. NSC and OMB think this is best accomplished through the AID-chaired Development Coordinating Committee, which is studying US development assistance. A "new and cumbersome" task force would "detract from the above efforts and take a substantial amount of time to get going" (NSC); it would "complicate instead of facilitate formulating a coherent foreign aid program." (OMB) AID agrees with this view.

OMB suggests that the problem of coordinating health research among developed countries is best done by an HEW-chaired technical coordinating committee.

Eizenstat questions the need for a Cabinet-level task force. However, if you decide to set one up, Stu suggests you appoint one coordinator (either Bourne or Watson) rather than both of them, for purposes of administrative clarity.

Fallows has edited the proposed memorandum.

THE WHITE HOUSE
WASHINGTON

MEMORANDUM FOR THE CABINET

AND OTHER AFFECTED AGENCIES

SUBJECT: U.S. International Health Policy

A majority of the people who live in Third World nations face premature death due to malnutrition and preventable parasitic and infectious diseases. In the industrial nations, many crippling and debilitating diseases continue to cut short productive and happy lives. This state of affairs exists despite unprecedented advances in medical science and technology.

A preliminary assessment conducted at my request by Peter G. Bourne has found that the United States Government is not doing all it can to improve world health. I believe that the United States Government needs to cooperate more effectively with other nations in fighting disease.

To accomplish this, I have asked Jack Watson to organize a Cabinet-level Task Force on International Health. Its work will be overseen by an Executive Committee consisting of representatives from the following agencies: State (Chairman), Defense, Commerce, Treasury, and Health, Education, and Welfare. A representative from the Agency for International Development and my Special Assistant for Health Issues will also be members. Jack Watson will serve as Executive Secretary of the Executive Committee and Peter Bourne will chair a coordinating committee which will be supported by working groups. The Task Force will prepare a report by October 1 outlining its recommendations to me in these and other areas:

- How to involve the private sector (including international voluntary agencies, industry, labor, foundations and universities) more effectively in international health.

THE WHITE HOUSE

WASHINGTON

Stu will comment

Date: July 30, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Bob Lipshutz *concur*
Jack Watson
Zbig Brzezinski - *attached*
Jim Fallows - *attached source*
Bert Lance - *attached*

FOR INFORMATION:

The Vice President
Hamilton Jordan

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Bourne memo dated 7/30/77 re Note to Cabinet
International Human Needs.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: MONDAY

DATE: AUGUST 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE
WASHINGTON

X	FOR STAFFING
	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
	X	MONDALE
		COSTANZA
X		EIZENSTAT
	X	JORDAN
X		LIPSHUTZ
		MOORE
		POWELL
X		WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
X	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

Date: July 30, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Bob Lipshutz
Jack Watson
Zbig Brzezinski
Jim Fallows

FOR INFORMATION:

The Vice President
Hamilton Jordan

440

xc Corp
Hamilton
Onk

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Bourne memo dated 7/30/77 re Note to Cabinet
International Human Needs.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: MONDAY

DATE: AUGUST 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required
material, please telephone the Staff Secretary immediately. (Telephone 70521)

DRANDUM

THE WHITE HOUSE

WASHINGTON

July 30, 1977

MEMORANDUM TO: The President

FROM: Peter Bourne ^{P.B.}

SUBJECT: Note to Cabinet on International Human Needs

As you requested, to follow up on our discussion it would be most helpful if a general note from you on my future role in the international human needs area went to: Secretaries Vance, Califano, Blumenthal, Brown, Bert Lance, Stansfield Turner, John Gilligan, Sam Brown, Brzezinski and the Vice President with a copy to the relevant senior staff in the White House.

Also in addition to specifically allow us to complete the international health study it would be most helpful if the draft memo I gave to you yesterday, a copy of which is attached, could go to Vance, Califano, Blumenthal and Gilligan.

I should add that I am already working very closely with the Brookings Study on Foreign Aid, the Development Coordinating Committee in AID, and the Blumenthal/Brzezinski study, and perhaps could serve in a coordinating role between these somewhat overlapping activities.

I believe that the Four Horsemen of the Apocolypse can be slain.

Attachment

PGB:mp

D R A F T

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE CABINET AND OTHER AFFECTED AGENCIES

FROM: THE PRESIDENT

SUBJECT: U.S. International Health Policy

Approximately two billion human beings in Third World nations face premature death due to preventable parasitic and infectious diseases, malnutrition and lack of sanitary water supply. Similarly, in the industrial nations of the world, many crippling and debilitating diseases continue to cut short productive and happy lives. This state of affairs has continued in the face of unprecedented advances in medical science and technology.

A preliminary assessment conducted at my request by Peter G. Bourne found that the United States government is not building adequately on the mutual self-interest of all nations to use readily available medical scientific knowledge to improve the health and well being of people everywhere. I believe that the United States government needs to take steps to improve its capacity to fight disease in partnership with other nations.

I have asked Jack Watson to organize a Cabinet-level Task Force on International Health. The work of the Task Force will be overseen by an Executive Committee consisting of the following agencies: State (CHmn.), Defense, Commerce, Treasury, HEW, AID. The White House Office of the Special Assistant for Health Issues will also be a member. Jack will serve as Executive Secretary of the Executive Committee and Peter Bourne will chair a coordinating committee which will be supported by working groups. The charge of the Task Force will be to prepare a report for me recommending government action to strengthen the U.S. government's capacity to cooperate in health with the developing and developed nations of the world.

Specifically, the Task Force shall recommend administrative and/or legislative policy options on the following by October 1:

DRAFT

- 2 -

- More effective ways in which to facilitate greater private sector involvement in international health, including international voluntary agencies, industry, labor, foundations and universities.
- More effective measures to improve the quality and ensure an appropriate supply of health manpower in developing countries.
- Measures to improve the effectiveness of international health research in the United States, and to improve cooperation with other nations and international organizations.
- Measures to improve the organization and management of international health programs.
- A long-range strategy for United States international health policy.

I ask all affected Department and Agency heads to assist in completing this assessment.

D R A F T

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE CABINET AND OTHER AFFECTED AGENCIES

FROM: THE PRESIDENT '

SUBJECT: U.S. International Health Policy

Approximately two billion human beings in Third World nations face premature death due to preventable parasitic and infectious diseases, malnutrition and lack of sanitary water supply. Similarly, in the industrial nations of the world, many crippling and debilitating diseases continue to cut short productive and happy lives. This state of affairs has continued in the face of unprecedented advances in medical science and technology.

A preliminary assessment conducted at my request by Peter G. Bourne found that the United States government is not building adequately on the mutual self-interest of all nations to use readily available medical scientific knowledge to improve the health and well being of people everywhere. I believe that the United States government needs to take steps to improve its capacity to fight disease in partnership with other nations.

I have asked Jack Watson to organize a Cabinet-level Task Force on International Health. The work of the Task Force will be overseen by an Executive Committee consisting of the following agencies: State (CHmn.), Defense, Commerce, Treasury, HEW, AID. The White House Office of the Special Assistant for Health Issues will also be a member. Jack will serve as Executive Secretary of the Executive Committee and Peter Bourne will chair a coordinating committee which will be supported by working groups. The charge of the Task Force will be to prepare a report for me recommending government action to strengthen the U.S. government's capacity to cooperate in health with the developing and developed nations of the world.

Specifically, the Task Force shall recommend administrative and/or legislative policy options on the following by October 1:

- 2 -

- More effective ways in which to facilitate greater private sector involvement in international health, including international voluntary agencies, industry, labor, foundations and universities.
- More effective measures to improve the quality and ensure an appropriate supply of health manpower in developing countries.
- Measures to improve the effectiveness of international health research in the United States, and to improve cooperation with other nations and international organizations.
- Measures to improve the organization and management of international health programs.
- A long-range strategy for United States international health policy.

I ask all affected Department and Agency heads to assist in completing this assessment.

Date: July 30, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Bob Lipshutz
Jack Watson
Zbig Brzezinski

Jim Fallows

FOR INFORMATION:

The Vice President
Hamilton Jordan

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Bourne memo dated 7/30/77 re Note to Cabinet
International Human Needs.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: MONDAY

DATE: AUGUST 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

July 30, 1977

MEMORANDUM TO: The President

FROM: Peter Bourne *P.B.*

SUBJECT: Note to Cabinet on International Human Needs

As you requested, to follow up on our discussion it would be most helpful if a general note from you on my future role in the international human needs area went to: Secretaries Vance, Califano, Blumenthal, Brown, Bert Lance, Stansfield Turner, John Gilligan, Sam Brown, Brzezinski and the Vice President with a copy to the relevant senior staff in the White House.

Also in addition to specifically allow us to complete the international health study it would be most helpful if the draft memo I gave to you yesterday, a copy of which is attached, could go to Vance, Califano, Blumenthal and Gilligan.

I should add that I am already working very closely with the Brookings Study on Foreign Aid, the Development Coordinating Committee in AID, and the Blumenthal/Brzezinski study, and perhaps could serve in a coordinating role between these somewhat overlapping activities.

I believe that the Four Horsemen of the Apocolypse can be slain.

Attachment

PGB:mp

D R A F T

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE CABINET AND OTHER AFFECTED AGENCIES

FROM: THE PRESIDENT

SUBJECT: U.S. International Health Policy

A majority of the people who live
~~Approximately two billion human beings in Third World nations face premature death due to preventable parasitic and infectious diseases, malnutrition and lack of sanitary water supply. Similarly, In the industrial nations, of the world, many crippling and debilitating diseases continue to cut short productive and happy lives. This state of affairs has continued in the face of unprecedented advances in medical science and technology.~~

A preliminary assessment conducted at my request by Peter G. Bourne ^{has} found that the United States government is not ~~building adequately on the mutual self-interest of all nations to use readily available medical scientific knowledge to improve the health and well-being of people everywhere.~~ *Doing all it can* I believe that the United States government needs to ~~take steps to improve its capacity to fight~~ *more effectively* ~~disease in partnership with other nations.~~ *cooperate with other nations in fighting disease.*

Pass this
I have asked Jack Watson to organize a Cabinet-level Task Force on International Health. ~~The work of the Task Force will be overseen by an Executive Committee consisting of representatives from the following agencies: State (Chmn.), Defense, Commerce, Treasury, HEW, AID, and the White House Office of the Special Assistant for Health Issues will also be members.~~ *and my* Jack Watson will serve as Executive Secretary of the Executive Committee and Peter Bourne will chair a coordinating committee which will be supported by working groups. ~~The charge of the Task Force will be to prepare a report for me recommending government action to strengthen the U.S. government's capacity to cooperate in health with the developing and developed nations of the world.~~

spell out
and
Specifically, the Task Force shall recommend administrative and/or legislative policy options on the following by October 1:

(insert)

How to involve the private sector more effectively

- ~~More effective ways in which to facilitate greater private sector involvement in international health.~~ (including international voluntary agencies, industry, labor, foundations and universities.)

How to

- ~~More effective measures to improve the quality~~ and ensure an appropriate supply of health manpower in developing countries, and improve its quality.

How

- ~~Measures to improve the effectiveness of~~ international health research in the United States, and to improve cooperation with other nations and international organizations.

How

- ~~Measures to improve the organization and management of international health programs.~~

What to

- ~~A long-range strategy for United States international health policy,~~ should be.

~~I ask all affected Department and Agency heads to assist in completing this assessment.~~

Please help the Task Force complete this assessment.

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE CABINET AND OTHER AFFECTED AGENCIES

FROM: THE PRESIDENT

SUBJECT: U.S. International Health Policy

A majority of the people who live in Third World nations face premature death due to malnutrition and preventable parasitic and infectious diseases. In the industrial nations, many crippling and debilitating diseases continue to cut short productive and happy lives. This state of affairs exists despite unprecedented advances in medical science and technology.

A preliminary assessment conducted at my request by Peter G. Bourne has found that the United States government is not doing all it can to improve world health. I believe that the United States government needs to cooperate more effectively with other nations in fighting disease.

To accomplish this, I have asked Jack Watson to organize a Cabinet-level Task Force on International Health. Its work will be overseen by an Executive Committee consisting of representatives from the following agencies: State (Chmn.), Defense, Commerce, Treasury, and Health, Education, and Welfare. A representative from the Agency for International Development and my Special Assistant for Health Issues will also be members. Jack Watson will serve as Executive Secretary of the Executive Committee and Peter Bourne will chair a coordinating committee which will be supported by working groups. The Task Force will prepare a report by October 1st outlining its recommendations to me in these and other areas:

- How to involve the private sector (including international voluntary agencies, industry, labor, foundations and universities) more effectively in international health.
- How to ensure an adequate supply of health manpower in developing countries, and improve its quality.


- How to improve international health research in the United States, and to improve cooperation with other nations and international organizations.
- How to improve the organization and management of international health programs.
- What the long-range strategy for United States international health policy should be.

Please help the Task Force complete this assessment.

THE WHITE HOUSE

WASHINGTON

August 2, 1977

MEMORANDUM FOR: THE PRESIDENT
FROM: STU EIZENSTAT 
SUBJECT: Bourne memo dated 7/30/77 re:
Note to Cabinet on International
Human Needs

There is no major domestic policy issue here. However, I have previously questioned the need both for a Cabinet level task force on international health and for a complex administrative structure which appears to include two different coordinators, Peter Bourne and Jack Watson.

I would suggest that one person, whether Peter or Jack, be made the White House Coordinator, and that the existing NSC PRM process be used to structure interagency cooperation.

MEMORANDUM

NATIONAL SECURITY COUNCIL

August 1, 1977

MEMORANDUM FOR: RICK HUTCHESON
FROM: *Chris D*
CHRISTINE DODSON *for*
SUBJECT: Peter Bourne's Memo on
International Human Needs

This is in response to your request for NSC comments on Peter Bourne's memorandum of July 30 on international needs. The NSC strongly shares the President's concerns about the need for the United States to make a major contribution to eliminate world poverty, disease and malnutrition. A number of agencies in the US Government are, at present, extensively involved in these efforts. To insure more effective programs, better coordination, and a stronger US commitment, the President has asked AID administrator Gilligan to chair a study within the Development Coordinating Committee on how to improve US development assistance programs. Health and nutrition will be key focal points in his study. In addition, Henry Owen at Brookings has launched a similar exercise.

As Peter Bourne indicates, he is working very closely with both the Gilligan and Owen studies, although we are unaware of the "Blumenthal/Brzezinski study" which he also mentions. Both Gilligan and Owen have indicated a desire to incorporate Peter Bourne's views in the final product. We believe that this is the most effective way of proceeding at the moment. It gives high priority to the objectives in his memo, includes all appropriate agencies in the process and avoids setting up a new and cumbersome Cabinet level task force which would both detract from the above efforts and take a substantial amount of time to get going.

Accordingly, it is recommended that Peter Bourne continue making an input into the above studies. Once they are complete, he and the implementing agencies should work closely to insure sustained attention to these problems.

Date: July 30, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Bob Lipshutz
Jack Watson
Zbig Brzezinski
Jim Fallows

FOR INFORMATION:

The Vice President
Hamilton Jordan

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Bourne memo dated 7/30/77 re Note to Cabinet
International Human Needs.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: MONDAY

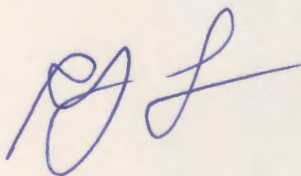
DATE: AUGUST 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☒ I concur.☐ No comment.*Please note other comments below:*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

MEMORANDUM FOR: Rick Hutcheson

August 1, 1977

FROM: Bo Custer

SUBJECT: Peter Bourne memo to the President on International Human Needs

I have just reviewed Peter Bourne's memo requesting Presidential endorsement of a Cabinet-level Task Force on International Health. OMB continues to be concerned about the tone of the draft directive and the desirability of setting up still another coordinating body.

The tone of the directive is troubling because it implies that a U.S. initiative can solve the problem of premature death throughout the world by building on the mutual self-interest of all nations. In my June 10 memo to you on this same subject (attached), OMB proposed some editorial changes to set a more realistic tone.

While not objecting strongly to the creation of a cabinet-level coordinating committee, OMB continues to believe that the primary problem is to effectively integrate health planning with the rest of the foreign aid program. This can best be achieved through the AID-chaired Development Coordination Committee which is conducting -- at the President's request -- a major interagency study of overall U.S. foreign aid initiatives. Unless we are careful, the creation of a high level committee examining just health issues will complicate rather than facilitate the formulation of a coherent foreign aid program.

The problem of better coordinating health research among the developed countries is largely a separate issue, which we believe could best be conducted by an HEW-chaired technical coordinating committee.

JUN 10 1977

MEMORANDUM FOR: RICK HUTCHESON

FROM: Bo Cutter W. Bowman Cutter

SUBJECT: Formation of a Cabinet-Level Task Force on International Health

We have reviewed the memorandum to the President proposing the formation of a Cabinet-level Task Force on International Health. At Mr. Eizenstat's request, we have also asked HEW and State/AID, as the principal affected agencies, for their views (see Tab A attached).

OMB and the agencies believe that it may be premature to set up a special Cabinet-level Task Force on International Health.

- It would add to the proliferation of high level coordinating groups.
- It would complicate the coordination of health programs with the rest of our foreign aid program which is the responsibility of the Interagency Development Coordination Committee, chaired by Governor Gilligan.

Furthermore, as the HEW and State/AID memoranda suggest, the problem of improved international health program coordination has two relatively distinct aspects which suggest separate follow-up steps:

- First, the most urgent problem is to coordinate the activities of all U.S. institutions and of other countries to improve health conditions in the developing world. AID should have primary responsibility for this coordination. The Development Coordination Committee already has a mandate from the President to carry out a thorough review of foreign assistance that should address the need for comprehensive international health programs in the developing world. HEW and DOD, not currently members, should be added to the Committee for this purpose.

- Second, there should be improved sharing of research, information, and experience among the developed countries, largely for their mutual benefit. HEW is the appropriate lead agency and should set up a coordinating group.

While the health problems of the two groups of countries differ markedly in most respects, there is still potential for common solutions. Thus, we endorse Secretary Califano's suggestion that a coordinating committee be organized to define problems and opportunities in this area which would require special interagency Cabinet-level coordination. Once that has been done, it will be easier to determine whether a Cabinet-level Task Force is needed and, if it is, how it might best be organized.

Nevertheless, if the President desires to set up the Task Force now, we believe:

- That it should serve primarily as a coordinating mechanism to assure a well executed study, with specific topics assigned to the responsible agencies for analysis and draft recommendations which would then be reviewed by the Task Force. If necessary, the Task Force could then make further recommendations to the President to insure an integrated U.S. international health policy.
- The Task Force should be asked to develop the cost of any initiatives and redirections and to include specific recommendations on reprogramming funds within current funding levels.
- The memorandum should avoid such references as "improve the quality" and ensure "an appropriate supply of health manpower in underdeveloped countries" and the reference to "premature death" in Third World nations from "preventable diseases." The U.S. has not been able to resolve its own health manpower problems. In many circles, it is argued that the number of "preventable deaths" in the U.S. exceeds an acceptable level and such references could prove embarrassing.

A suggested mark-up of the President's memorandum for the Cabinet and affected agencies--incorporating our reactions--is attached.

cc:
 Official file - ECON
 Director's chron ✓
 Mr. Cutter
 Mr. Jayne
 Ms. Woolsey
 Mr. Derman (2)
 Mr. Zafra
 Mr. Sanders (2)

Huber
 IAD/ECON:RGreenstein:mt 6/10/77 *RG*

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE CABINET AND OTHER AFFECTED AGENCIES

FROM: THE PRESIDENT

SUBJECT: U.S. INTERNATIONAL HEALTH POLICY

~~[Approximately two billion human beings in Third World nations face premature death due to preventable parasitic and infectious diseases, malnutrition and lack of sanitary water supply. Similarly, in the industrialized nations of the world, many crippling and debilitating diseases continue to cut short productive and happy lives. This state of affairs has continued in the face of unprecedented advances in medical science and technology.]~~

Can A preliminary assessment conducted at my request by Peter G. Bourne, M.D., ^{has} found that the United States government ~~is not building adequately~~ ^{on the mutual} self interest of all nations to use readily available medical scientific knowledge to improve the health and well being of people everywhere. I believe that the United States government needs to take steps to improve its capacity to fight disease in partnership with other nations.

I have asked Jack Watson to organize a Cabinet-level Task Force on International Health. The work of the Task Force will be overseen by an Executive Committee consisting of the following agencies: State ~~(Chmn.)~~, ^{HEW, AID, OMB,} Defense, Commerce ^{and} Treasury. ~~HEW, AID.~~ The White House Office of the Special Assistant for Health Issues will also be a member. Jack will serve as Executive Secretary of the Executive Committee and Peter Bourne will chair a coordinating committee which will be supported by working groups. The charge of the Task Force will be to prepare a report for me recommending government action to strengthen the U.S. government's capacity to cooperate in health with the developing and developed nations of the world.

Specifically, the Task Force shall recommend administrative and/or legislative policy options on the following by August 15:

*...for which
5-year costs
should be
developed--*

--More effective ways in which to facilitate greater private sector involvement in international health, including international voluntary agencies, industry, labor, foundations and universities.

~~More effective measures to improve the quality and ensure an appropriate supply of health manpower in developing countries.~~

--Measures to improve the effectiveness of international health research in the United States, and to improve cooperation with other nations and international organizations.

--Measures to improve the organization and management of international health programs.

--A long-range strategy for United States international health policy.

I ask all affected Department and Agency heads to assist in completing this assessment.

IP

The Task Force ^{also} ~~chronicled~~ ^{surveyed} existing Federal international ^{health activities} and identify the resources associated with these efforts. I am particularly interested in the Task Force's assessment of which activities it would recommend with the initiatives and

Current levels of resources devoted to international health, in light of my commitment to balance the Federal budget by 1981.

Date: July 30, 1977 *94*

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Bob Lipshutz
Jack Watson
Zbig Brzezinski
Jim Fallows

FOR INFORMATION:

The Vice President
Hamilton Jordan

n

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Bourne memo dated 7/30/77 re Note to Cabinet
International Human Needs.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: MONDAY

DATE: AUGUST 1, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.☐ No comment.*Please note other comments below:***PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.**

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE
WASHINGTON
August 4, 1977

Stu Eizenstat -

The attached was returned
in the President's outbox and
is forwarded to you for appropriate
handling.

Rick Hutcheson

RE: UNDOCUMENTED ALIENS MESSAGE

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

August 3, 1977

Stu
Delete San Francisco
as marked
J

MEMORANDUM TO:

THE PRESIDENT

FROM:

STU EIZENSTAT *Stu*

SUBJECT:

Undocumented Aliens Message

Attached is the recommended Presidential message on undocumented aliens. The message was drafted with, and has been approved by, the Departments of Justice, Labor and State. (The foreign policy sections were drafted by State). In addition, a draft was circulated this morning to Senators Kennedy and Eastland and Congressmen Rodino and Eilberg; The helpful comments of their staff are also reflected in the message. Drafts were also provided this morning to the AFL-CIO, which also made useful comments and will, incidentally, be generally supportive of the proposals; and, at Secretary Vance's request, to the Mexican government.

Present plans are that you will make a one minute statement tomorrow at 2:15, and be followed by Judge Bell, Secretary Marshall and Commissioner Castillo. Attached is a suggested statement for your use.

ok
/

**Electrostatic Copy Made
for Preservation Purposes**

STATEMENT ON UNDOCUMENTED ALIENS

I am today sending to Congress a Message on the complex problem of undocumented aliens. As you know, we have been studying this problem with great care over the last several months. Based on that study, and on the valuable groundwork done in the Congress over the last several years, I am proposing comprehensive actions to meet four major needs: (1) gaining greater controls over our borders; (2) limiting employment opportunities for undocumented aliens; (3) regulating the millions of undocumented aliens already here; and (4) improving cooperation with countries from which undocumented aliens come.

The proposals I am making to Congress fulfill each of these needs:

- o Border controls would be improved by adding at least 2,000 additional enforcement officers at the border, and by targeting efforts against the smuggling rings responsible for so many of the undocumented aliens brought into the country.
- o Employment opportunities would be limited by prohibiting employers, with strong civil penalties, from hiring any undocumented aliens. The Justice Department would be responsible for enforcing this prohibition against employers who consistently are hiring undocumented aliens.
- o The millions of undocumented aliens already here would have their legal status adjusted - those here before 1970 would be eligible for permanent resident status; those who entered between 1970 and 1977 would be eligible for a temporary status permitting them to remain here for 5 more years; those entering after the beginning of 1977 would still be subject to deportation.
- o To increase employment opportunities in the home countries of undocumented aliens, we will be working with those countries' governments to develop economic and technical assistance programs. ~~[Improving their economies is the only long-term solution to the problem.]~~

I hope Congress will move swiftly on these proposals, so that these actions can take effect very soon. I appreciate the commitments of the Chairmen of the Senate and House Judiciary Committees, Senator Eastland and Congressman Rodino, to hold prompt hearings on these proposals.

THE WHITE HOUSE
WASHINGTON

8-4-77

Sta-

p 2 The word
"employment" seems
meaningless

p 3 Delete marked
sentence
(both copies)

Electrostatic Copy Made
for Preservation Purposes

a maximum of \$1,000 for each undocumented alien hired by an employer. A violation of a court injunction would subject an employer to a potential criminal contempt citation and imprisonment.

- o An employer would be entitled to defend any charge of hiring an undocumented alien by proving that a prospective employee's documentation of legal residence, as designated by the Attorney General in regulations, was seen prior to employment. The burden placed on an employer would be minimal; within the bounds of "good faith," there would be no requirement to verify the authenticity, or to maintain records, of identification documents seen.
- o The Social Security card would be designated as one of the authorized identification documents; and we will accelerate the steps already being taken to make certain that such cards are issued, as the law now mandates, only to legal residents. Those steps include requiring personal interviews of card applicants and making the cards more difficult to forge. But no steps would be taken to make the Social Security card, or any other card, a national identification document.
- o To further restrict job opportunities, criminal sanctions would be imposed on those persons who receive compensation for knowingly assisting an undocumented alien obtain or retain employment, or who knowingly contract with such persons for the employment of undocumented aliens. These sanctions are directed at the substantial number of individuals who broker jobs for undocumented aliens or act as agents for alien smugglers. It is not directed at those who inadvertently refer an undocumented alien to a job, such as an employment agency or a union hiring hall.

*Delete
(this) sentence*

- o Substantially increase resources available to control the Southern border, and other entry points, in order to prevent illegal immigration.
- o Promote continued cooperation with the governments which are major sources of undocumented aliens, in an effort to improve their economies and their controls over alien smuggling rings.

Each of these actions will play a distinct, but closely related, role in helping to solve one of our most complex domestic problems: In the last several years, millions of undocumented aliens have illegally immigrated to the United States. They have breached our nation's immigration laws, displaced many American citizens from jobs, and placed an increased financial burden on many states and local governments.

The set of actions I am proposing cannot solve this enormous problem overnight, but they will signal the beginning of an effective Federal response. My Administration is strongly committed to aggressive and comprehensive steps toward resolving this problem, and I am therefore proposing the following actions:

EMPLOYER SANCTIONS

The principal attraction of the United States for undocumented aliens is economic -- the opportunity to obtain a job paying considerably more than any available in their own countries. If that opportunity is severely restricted, I am convinced that far fewer aliens will attempt illegal entry.

I am therefore proposing that Congress make unlawful the hiring by any employer of any undocumented alien. This employment bar would be implemented in the following way:

- o Enforcement would be sought against those employers who engage in a "pattern or practice" of hiring undocumented aliens, with the Justice Department setting priorities for employment.
- o Penalties for violation of the employment bar would be both injunctive relief and stiff civil fines --

*change
to enforcement*

AUGUST 4, 1977

Office of the White House Press Secretary

THE WHITE HOUSE

TO THE CONGRESS OF THE UNITED STATES:

I am proposing to Congress today a set of actions to help markedly reduce the increasing flow of undocumented aliens in this country and to regulate the presence of the millions of undocumented aliens already here.

These proposed actions are based on the results of a thorough Cabinet-level study and on the groundwork which has been laid, since the beginning of the decade, by Congressmen Rodino and Eilberg and Senators Eastland and Kennedy. These actions will:

- o Make unlawful the hiring of undocumented aliens, with enforcement by the Justice Department against those employers who engage in a "pattern or practice" of such hiring. Penalties would be civil -- injunctions and fines of \$1000 per undocumented alien hired. Criminal penalties could be imposed by the courts against employers violating injunctions. Moreover, employers, and others, receiving compensation for knowingly assisting an undocumented alien obtain or retain a job would also be subject to criminal penalties.
- o Increase significantly the enforcement of the Fair Labor Standards Act and the Federal Farm Labor Contractor Registration Act, targeted to areas where heavy undocumented alien hirings occur.
- o Adjust the immigration status of undocumented aliens who have resided in the U.S. continuously from before January 1, 1970 to the present and who apply with the Immigration and Naturalization Service (INS) for permanent resident alien status; create a new immigration category of temporary resident alien for undocumented aliens who have resided in the U.S. continuously prior to January 1, 1977; make no status change and enforce the immigration law against those undocumented aliens entering the U.S. after January 1, 1977.
- o Substantially increase resources available to control the Southern border, and other entry points, in order to prevent illegal immigration.
- o Promote continued cooperation with the governments which are major sources of undocumented aliens, in an effort to improve their economies and their controls over alien smuggling rings.

Each of these actions will play a distinct, but closely related, role in helping to solve one of our most complex domestic problems: In the last several years, millions of undocumented aliens have illegally immigrated to the United States. They have breached our nation's immigration laws, displaced many American citizens from jobs, and placed an increased financial burden on many states and local governments.

more

The set of actions I am proposing cannot solve this enormous problem overnight, but they will signal the beginning of an effective Federal response. My Administration is strongly committed to aggressive and comprehensive steps toward resolving this problem, and I am therefore proposing the following actions:

EMPLOYER SANCTIONS

The principal attraction of the United States for undocumented aliens is economic -- the opportunity to obtain a job paying considerably more than any available in their own countries. If that opportunity is severely restricted, I am convinced that far fewer aliens will attempt illegal entry.

I am therefore proposing that Congress make unlawful the hiring by any employer of any undocumented alien. This employment bar would be implemented in the following way:

- o Enforcement would be sought against those employers who engage in a "pattern or practice" of hiring undocumented aliens, with the Justice Department setting priorities for enforcement.
- o Penalties for violation of the employment bar would be both injunctive relief and stiff civil fines -- a maximum of \$1,000 for each undocumented alien hired by an employer. A violation of a court injunction would subject an employer to a potential criminal contempt citation and imprisonment.
- o An employer would be entitled to defend any charge of hiring an undocumented alien by proving that a prospective employee's documentation of legal residence, as designated by the Attorney General in regulations, was seen prior to employment.
- o The Social Security card would be designated as one of the authorized identification documents; and we will accelerate the steps already being taken to make certain that such cards are issued, as the law now mandates, only to legal residents. Those steps include requiring personal interviews of card applicants and making the cards more difficult to forge. But no steps would be taken to make the Social Security card, or any other card, a national identification document.
- o To further restrict job opportunities, criminal sanctions would be imposed on those persons who receive compensation for knowingly assisting an undocumented alien obtain or retain employment, or who knowingly contract with such persons for the employment of undocumented aliens. These sanctions are directed at the substantial number of individuals who broker jobs for undocumented aliens or act as agents for alien smugglers. It is not directed at those who inadvertently refer an undocumented alien to a job, such as an employment agency or a union hiring hall.

more

To make certain that all of these new sanctions are uniformly applied, they would pre-empt any existing state sanctions.

In addition to the creation of these new sanctions, efforts to increase enforcement of existing sanctions will be significantly increased. The Fair Labor Standards Act, which mandates payment of the minimum wage and provides other employee protections, would not only be strictly enforced, but its existing civil and criminal penalties would be sought much more frequently by the government. To date, the inability of the government to enforce fully this Act, due in part to a lack of resources, has resulted in the hiring of undocumented aliens at sub-minimum wages, thereby often displacing American workers. Two hundred sixty new inspectors will be hired and targeted to areas of heavy undocumented alien employment. Similarly, the Federal Farm Labor Contractor Registration Act, which prohibits the recruiting and hiring of undocumented aliens for farm work, would be tightly enforced. The Departments of Justice and Labor will work closely in exchanging information developed in their separate enforcement activities.

While I believe that both the new and existing employer sanctions, and their strict enforcement, are required to control the employment of undocumented aliens, the possibility that these sanctions might lead employers to discriminate against Mexican-American citizens and legal residents, as well as other ethnic Americans, would be intolerable. The proposed employer sanctions have been designed, with their general reliance on civil penalties and "pattern or practice" enforcement, to minimize any cause for discrimination. However, to prevent any discriminatory hiring, the federal civil rights agencies will be charged with making much greater efforts to ensure that existing anti-discrimination laws are fully enforced.

BORDER ENFORCEMENT

The proposed employer sanctions will not, by themselves, be enough to stop the entry of undocumented aliens. Measures must also be taken to significantly increase existing border enforcement efforts. While our borders cannot realistically be made impenetrable to illegal entry, greater enforcement efforts clearly are possible, consistent with preserving both the longest "open" borders in the world and our humanitarian traditions.

I am proposing to take the following increased enforcement measures, most of which will require Congressional approval for the necessary additional resources:

- o Enforcement resources at the border will be increased substantially and will be reorganized to ensure greater effectiveness. The exact nature of the reorganization, as well as the amount of additional enforcement personnel, will be determined after the completion in September of our ongoing border enforcement studies. It is very likely, though, that a minimum of 2000 additional enforcement personnel will be placed on the Mexican border.
- o INS will shift a significant number of enforcement personnel to border areas having the highest reported rates of undocumented alien entry.

more

(OVER)

- o An anti-smuggling Task Force will be established in order to seek ways to reduce the number and effectiveness of the smuggling rings which, by obtaining forged documents and providing transportation, systematically smuggle a substantial percentage of the undocumented aliens entering the country. The U.S. Attorneys will be instructed to give high priority to prosecuting individuals involved in alien smuggling.
- o The State Department will increase its visa issuance resources abroad to ensure that foreign citizens attempting to enter this country will be doing so within the requirements of the immigration laws.
- o Passage will be sought of pending legislation to impose criminal sanctions on those who knowingly use false information to obtain identifiers issued by our Government, or who knowingly use fraudulent Government documents to obtain legitimate Government documents.
- o The State Department will consult with countries which are the sources of significant numbers of undocumented aliens about cooperative border enforcement and anti-smuggling efforts.

COOPERATION WITH SOURCE COUNTRIES

The proposed employer sanctions and border enforcement will clearly discourage a significant percentage of those who would otherwise attempt to enter or remain in the U.S. illegally. However, as long as jobs are available here but not easily available in countries which have been the source of most undocumented aliens, many citizens of those countries will ignore whatever barriers to entry and employment we erect. An effective policy to control illegal immigration must include the development of a strong economy in each source country.

Unfortunately, this objective may be difficult to achieve within the near future. The economies of most of the source countries are still not sufficiently developed to produce, even with significant U.S. aid, enough jobs over the short-term to match their rapidly growing workforce.

Over the longer-term, however, I believe that marked improvements in source countries' economies are achievable by their own efforts with support from the United States. I welcome the economic development efforts now being made by the dynamic and competent leaders of Mexico. To further efforts such as those, the United States is committed to helping source countries obtain assistance appropriate to their own economic needs. I will explore with source countries means of providing such assistance. In some cases this will mean bilateral or multilateral economic assistance. In others, it will involve technical assistance, encouragement of private financing and enhanced trade, or population programs.

more

ADJUSTMENT OF STATUS

The fact that there are millions of undocumented aliens already residing in this country presents one of the most difficult questions surrounding the aliens phenomenon. These aliens entered the U.S. illegally and have willfully remained here in violation of the immigration laws. On the other hand, many of them have been law-abiding residents who are looking for a new life and are productive members of their communities.

I have concluded that an adjustment of status is necessary to avoid having a permanent "underclass" of millions of persons who have not been and cannot practicably be deported, and who would continue living here in perpetual fear of immigration authorities, the local police, employers and neighbors. Their entire existence would continue to be predicated on staying outside the reach of government authorities and the law's protections.

I therefore recommend the following adjustments of status:

First, I propose that permanent resident alien status be granted to all undocumented aliens who have resided continuously in the U.S. from before January 1, 1970 to the present. These aliens would have to apply for this status and provide normal documentary proof of continuous residency. If residency is maintained, U.S. citizenship could be sought five years after the granting of permanent status, as provided in existing immigration laws.

The permanent resident alien status would be granted through an update of the registry provisions of the Immigration and Nationality Act. The registry statute has been updated three times since 1929, with the last update in 1965, when permanent resident alien status was granted to those who had resided here prior to 1948.

Second, all undocumented aliens, including those (other than exchange and student visitors) with expired visas, who were residing in the United States on or before January 1, 1977 will be eligible for a temporary resident alien status for five years.

Those eligible would be granted the temporary status only after registering with INS; registration would be permitted solely during a one-year period. Aliens granted temporary status would be entitled to reside legally in the United States for a five-year period.

The purpose of granting a temporary status is to preserve a decision on the final status of these undocumented aliens, until much more precise information about their number, location, family size and economic situation can be collected and reviewed. That information would be obtained through the registration process. A decision on their final status would be made sometime after the completion of the registration process and before the expiration of the five-year period.

Temporary resident aliens would not have the right to vote, to run for public office or to serve on juries; nor would they be entitled to bring members of their families into the U.S. But they could leave and re-enter this country, and they could seek employment, under the same rules as permanent resident aliens.

more

(OVER)

Unlike permanent resident aliens, temporary resident aliens would be ineligible to receive such Federal social services as Medicaid, Food Stamps, Aid to Families with Dependent Children, and Supplemental Security Income. However, the allocation formulas for Revenue Sharing, which are based on population, would be adjusted to reflect the presence of temporary resident aliens. The adjustment would compensate states and local communities for the fact that some of these residents -- undocumented aliens -- are currently not included in the Census Bureau's population counts. That undercount deprives certain states and communities of Revenue Sharing funds which, if Census figures were completely accurate, would be received and used to defray certain expenses caused by the presence of undocumented aliens. Those receiving adjustments of status through the actions I am proposing would be included in the 1980 Census, so that the allocation charges would have to be made only through 1980.

Third, for those undocumented aliens who entered the United States after January 1, 1977, there would be no adjustment of status. The immigration laws would still be enforced against these undocumented aliens. Similarly, those undocumented aliens, who are eligible for adjustment of status, but do not apply, would continue to have the immigration laws enforced against them.

In addition, the INS would expedite its handling of the substantial backlog of adjustment of status applications from those aliens entitled to an adjustment under existing law.

Finally, those persons who would be eligible for an adjustment of status under these proposals must not be ineligible under other provisions of the immigration laws.

TEMPORARY FOREIGN WORKERS

As part of these efforts to control the problem of undocumented aliens, I am asking the Secretary of Labor to conduct, in consultation with the Congress and other interested parties, a comprehensive review of the current temporary foreign worker (H-2) certification program. I believe it is possible to structure this program so that it responds to the legitimate needs of both employees, by protecting domestic employment opportunities, and of employers, by providing a needed workforce. However, I am not considering the reintroduction of a bracero-type program for the importation of temporary workers.

IMMIGRATION POLICY

Our present immigration statutes are in need of a comprehensive review. I am therefore directing the Secretary of State, the Attorney General, and the Secretary of Labor to begin a comprehensive interagency study of our existing immigration laws and policies.

more

In the interim, I am supporting pending legislation to increase the annual limitation on legal Mexican and Canadian immigration to a total of 50,000, allocated between them according to demand. This legislation will help provide an incentive to legal immigration.

I urge the Congress to consider promptly, and to pass, the legislation I will submit containing the proposals described in this Message.

JIMMY CARTER

THE WHITE HOUSE,

August 4, 1977

#

#

#

#

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

August 4, 1977

MR. PRESIDENT

I called the Department of Agriculture on the food stamp question which Congressman Perkins raised. The answer is that the food stamp regulations do not permit food stamps to be given to strikers engaged in an illegal strike.

The coal mine strikers in Kentucky are considered illegal, wild-cat strikers ~~due~~ to a court's injunction against them. Agriculture has information that Perkins feels that some of the workers are going out of the state of Kentucky to adjoining states where they may have legal residences to get the food stamps and Agriculture is attempting to stop that and make sure it does not occur.

STU EIZENSTAT

**Electrostatic Copy Made
for Preservation Purposes**